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CRS Issue Statement on State and Foreign Operations Appropriations

Susan B. Epstein, Coordinator Specialist in Foreign Policy

January 12, 2010

Congressional Research Service

7-5700 www.crs.gov IS40463 he Department of State, Foreign Operations and Related Programs appropriations bill provides annual appropriations for the vast majority of U.S. diplomatic and foreign assistance activities. The legislation covers the Department of State and the U.S. Agency for International Development (USAID) operating accounts, U.S. contributions to international organizations and peacekeeping operations, non-military international broadcasting, bilateral and multilateral U.S. foreign economic assistance, and assistance to foreign militaries. The bill also funds the Peace Corps, Millennium Challenge Corporation, and other entities and programs through which the U.S. engages with the world to protect and advance U.S. national interests.

Beyond providing funds, State-Foreign Operations appropriations bills in recent years have been an important means through which Congress has expressed its foreign policy priorities. In the absence of regular enactment of foreign aid and foreign relations authorization bills, these appropriations measures have routinely waived the requirement that State Department and foreign aid appropriations be authorized prior to their expenditure. As a result, State-Foreign Operations appropriations bills not only set spending levels, but can incorporate new policy initiatives that would otherwise be debated and enacted as part of authorizing legislation.

The 111th Congress in its first session passed both a supplemental (P.L. 111-32) and a regular appropriation (P.L. 111-117) for the State Department, Foreign Operations, and Related Agency funding. A request for supplemental foreign affairs funding may be considered alongside the regular FY2011 budget request for the Function 150 (foreign affairs) budget account in the second session. Both the supplemental and regular budget process likely will include testimony by administration officials, perhaps with an assessment of U.S. aid already provided to Afghanistan, Pakistan, and possible additional future aid commitments to Yemen and Haiti. CRS products on State-Foreign Operations Appropriations legislation for both FY2011 and any future reports on possible FY2010 supplemental requests will be updated to reflect the major stages of these processes.

Policy issues that may surface during the second session of the 111th Congress related to the State-Foreign Operations appropriations include debate on international family planning activities, whether or not to send additional foreign aid to Afghanistan and Pakistan as well as to failed or failing states where terrorism recruiting or safe havens exist, staffing needs of the Department of State and USAID, the impact of possible across-the board budget cuts on foreign policy agencies, development and implementation of the U.S. approach toward improving global food security, including food aid and agricultural policies, and development assistance to address global climate change.

Issue Team Members

Susan B. Epstein, Coordinator Specialist in Foreign Policy sepstein@crs.loc.gov, 7-6678

Luisa Blanchfield

Analyst in International Relations lblanchfield@crs.loc.gov, 7-0856

Marjorie Ann Browne

Specialist in International Relations mbrowne@crs.loc.gov, 7-7695

Ted Dagne

Specialist in African Affairs tdagne@crs.loc.gov, 7-7646

Richard F. Grimmett

Specialist in International Security rgrimmett@crs.loc.gov, 7-7675

James K. Jackson

Specialist in International Trade and Finance

jjackson@crs.loc.gov, 7-7751

Marian Leonardo Lawson Analyst in Foreign Assistance mlawson@crs.loc.gov, 7-4475

Thomas Lum

Specialist in Asian Affairs tlum@crs.loc.gov, 7-7616

Rhoda Margesson

Specialist in International Humanitarian Policy rmargesson@crs.loc.gov, 7-0425

Kellie Moss

Analyst in Global Health kmoss@crs.loc.gov, 7-7314

Kennon H. Nakamura Analyst in Foreign Affairs knakamura@crs.loc.gov, 7-9514

Jim Nichol

Specialist in Russian and Eurasian Affairs

jnichol@crs.loc.gov, 7-2289

John Rollins

Specialist in Terrorism and National Security jrollins@crs.loc.gov, 7-5529

Tiaji Salaam-Blyther Specialist in Global Health

tsalaam@crs.loc.gov, 7-7677

Jonathan E. Sanford

Specialist in International Trade and Finance jsanford@crs.loc.gov, 7-7682

Nina M. Serafino

Specialist in International Security Affairs

nserafino@crs.loc.gov, 7-7667

Jeremy M. Sharp

Specialist in Middle Eastern Affairs

jsharp@crs.loc.gov, 7-8687

Mark P. Sullivan

Specialist in Latin American Affairs msullivan@crs.loc.gov, 7-7689

Curt Tarnoff

Specialist in Foreign Affairs ctarnoff@crs.loc.gov, 7-7656

Martin A. Weiss

Specialist in International Trade and Finance

mweiss@crs.loc.gov, 7-5407

Liana Sun Wyler

Analyst in International Crime and Narcotics

lwyler@crs.loc.gov, 7-6177

Melissa D. Ho

Analyst in Agricultural Policy mho@crs.loc.gov, 7-5342

Jane A. Leggett

Specialist in Energy and Environmental Policy

jaleggett@crs.loc.gov, 7-9525

Charles E. Hanrahan

Senior Specialist in Agricultural Policy

chanrahan@crs.loc.gov, 7-7235